May 25, 2010

Ms. Kimberly D. Bose, Secretary
Federal Energy Regulatory Commission
888 First St. N.E.
Washington, DC 20426

Subject: Spokane River Project, FERC Project No. 2545
Submittal of the Spokane River Project Recreation Plan
As Required by Article 416 & 417 of the Commission’s June 18, 2009 Order

Dear Secretary Bose:

On June 18, 2009 the Federal Energy Regulatory Commission (FERC) issued a new license for the Spokane River Hydroelectric Project (Spokane River Project), FERC Project No. 2545. The License contains two articles related to the development of recreation plans. Article 416 requires a recreation plan for enhancements at the Upper Falls, Monroe Street, Nine Mile, and Long Lake Hydroelectric Developments (HEDs). Article 417 requires a recreation plan for enhancements at the Post Falls HED.

To simplify management of the Spokane River Projects recreation resources, Avista developed one recreation plan to accommodate all five HEDs. The enclosed Spokane River Project Recreation Plan (Plan) was developed in accordance with Articles 416 and 417 with input from the recreation managing agencies with management responsibilities at Avista’s five HEDs.

The two License Articles require consultation with the Washington Department of Fish and Wildlife, Idaho Department of Fish and Game, U.S. Fish and Wildlife Service, Washington Department of Natural Resources, Washington State Parks and Recreation Commission, Idaho Department of Parks and Recreation, U.S. Bureau of Land Management, and the Idaho State Historic Preservation Office during the development of the enclosed Plan. Though not required by the License, Avista also requested comments from the Post Falls Parks and Recreation Department, Kootenai County Parks and Waterways, and the U.S. Forest Service for comments on the Plan.

With this, Avista is submitting the enclosed Plan to FERC for approval. Upon FERC’s approval Avista will begin implementing the Plan as appropriate. Please feel free to contact me if you have any questions or wish to discuss the Plan. I can be reached at (509) 495-4998.

Sincerely,

Elvin "Speed" Fitzhugh
Spokane River License Manager

Enclosure
cc: Rick Donaldson, U.S. Fish and Wildlife Service
    Tom Ernsberger, Washington State Parks and Recreation
    Dave Fair, Post Falls Parks and Recreation
    Janet Gallimore, Idaho State Historical Society
    Chris Guidotti, Riverside State Park Ranger Station
    Bryan Helmich, Idaho Fish & Game
    Nancy Merrill, Idaho Department of Parks and Recreation
    Mark Miller, U.S. Fish and Wildlife Service
    Suzi Pengilly, Idaho State Historic Preservation Office
    Claire Pitner, US Forest Service
    Doug Robison, Washington Department of Fish and Wildlife
    Nick Snyder, Kootenai County Parks and Waterways
    Brett Walker, Department of Natural Resources
    Kent Wellner, US Forest Service
    Brian White, U.S. Bureau of Land Management
    David White, Idaho Department of Parks and Recreation
CERTIFICATE OF SERVICE

I hereby certify that I have this day served the Spokane River Recreation Plan on the Washington Department of Fish and Wildlife, Idaho Department of Fish and Game, U.S. Fish and Wildlife Service, Washington Department of Natural Resources, Washington State Parks and Recreation Commission, Idaho Department of Parks and Recreation, U.S. Bureau of Land Management, and the Idaho State Historic Preservation Office in compliance with Ordering Paragraph J of the Spokane River Project FERC License (P-2545).

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Dated this 25th day of May, 2010

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SPOKANE RIVER AND POST FALLS
HYDROELECTRIC DEVELOPMENTS’
RECREATION PLAN

FERC LICENSE ARTICLES 416 & 417

Spokane River Hydroelectric Project
FERC Project No. 2545

Prepared by:
REC Resources

May 25, 2010
Contents

Introduction.................................................................................................................................................. 1

Plan Purpose.............................................................................................................................................. 1

Project Area Description............................................................................................................................... 1

Plan Consultation and Review...................................................................................................................... 2

Plan Organization.................................................................................................................................... 2

Post Falls Hydroelectric Development ...................................................................................................... 3

Q’emlín Park.................................................................................................................................................. 3

Trail Enhancements ................................................................................................................................... 3

Falls Park ..................................................................................................................................................... 3

Trail, Overlook and Interpretive Display Enhancements ........................................................................... 3

Boat Ramp Extensions ............................................................................................................................... 4

Chatcolet Use Area ................................................................................................................................... 4

Rocky Point ................................................................................................................................................ 4

Sun-Up Bay Access ................................................................................................................................... 5

Harrison Launch ....................................................................................................................................... 5

Anderson Lake Access ............................................................................................................................... 5

Loff’s Bay Access ..................................................................................................................................... 5

Higgins Point Launch and Day Use Area .................................................................................................... 5

Breakwater Construction, Shoreline Stabilization, and Dock Reconstruction ........................................... 5

Trailer Park Wave Assessment .................................................................................................................. 6

Monroe Street Hydroelectric Development ............................................................................................... 6

Huntington Park ....................................................................................................................................... 6

Natural Area ............................................................................................................................................... 6

Nine Mile Hydroelectric Development .................................................................................................... 7

Dam and Powerhouse Area ....................................................................................................................... 7

Interpretive Displays and Overlook Development .................................................................................... 7

Boat Take-Out Development ..................................................................................................................... 7

Long Lake Hydroelectric Development .................................................................................................... 8

Lake Spokane .............................................................................................................................................. 8

Boat-in Only Campsite Development ......................................................................................................... 8

Spokane House ......................................................................................................................................... 8

Interpretive Display Redevelopment ........................................................................................................ 8

Nine Mile Recreation Area .......................................................................................................................... 9

Recreation Area Reconfiguration ............................................................................................................... 9

Long Lake Dam Overlook ............................................................................................................................ 9

Overlook Redevelopment ............................................................................................................................ 9

Long Lake Dam Picnic Area ........................................................................................................................10

Boat Launch Development and Parking and Picnic Facility Improvements ........................................... 10

Appendix A: FERC License Articles Requiring Recreation Plan

Appendix B: Project Overview Maps

Appendix C: Drawings and Location Maps

Appendix D: Agency Comments and Avista’s Responses
Introduction

Plan Purpose

This Spokane River Hydroelectric Project Recreation Plan (Plan) provides information related to recreation resource enhancements at the Spokane River Hydroelectric Project (Project). The Project is owned by Avista Utilities (Avista) and is licensed by the Federal Energy Regulatory Commission (FERC) as Project Number 2545. The Project consists of five hydroelectric developments (HEDs), the Post Falls HED in Idaho and the Upper Falls, Monroe Street, Nine Mile, and Long Lake HEDs in Washington.

The FERC license for the Project, issued to Avista on June 18, 2009, contains two articles related to the development of recreation plans (Appendix A). Article 416 requires a recreation plan for enhancements at “Spokane River Developments,” which are the Upper Falls, Monroe Street, Nine Mile, and Long Lake HEDs. Article 417 requires a recreation plan for enhancements at the Post Falls HED.

This Plan combines both license-required recreation plans in one document. The intent is to meet license requirements, facilitate a Project-wide approach to recreation planning, and provide FERC, Avista and its stakeholders with one primary point-of-reference for Project related recreation resource enhancement information.

The Plan provides an overview of recreation enhancements, including information about what, where, and when projects will occur, Avista’s capital development contributions, and operation and maintenance (O&M) responsibilities.

All of the O&M and capital costs identified in the Plan have been agreed to through side settlement agreements or management agreements, and are based on Avista’s and its partner agencies’ best estimates for implementing the measures. Avista has non-license settlement agreements and/or management agreements with the Forest Service, Bureau of Land Management, Washington State Department of Natural Resources, Washington State Parks and Recreation Commission, Idaho Department of Parks and Recreation, Idaho Department of Fish and Game, Kootenai County Parks and Waterways, and the Post Falls Parks and Recreation Department.

These agreements outline roles and responsibilities associated with capital development and O&M. Based on these agreements, Avista will continue to work in collaboration with its partners in the planning, development and maintenance of facility enhancements.

Project Area Description

The Plan guides recreation resource enhancement within the Project boundary established for the Project by FERC. The Project boundary surrounds the lands and waterbodies that are directly related to operation of the Project’s five HEDs.

Generally, the Project boundary follows the normal high-water line around impoundments created or modified by operation of the dams. In Idaho, the Project boundary follows the Spokane River upstream from Post Falls HED to Coeur d’Alene Lake, where it encompasses that waterbody, and also follows the shorelines of its tributaries (Coeur d’Alene River, St. Joe River, and St. Maries River) upstream to points where the dam no longer influences
water flow. A map showing the location of the Project boundary and recreation enhancement sites is included in Appendix B, Figure 1.

In Washington, the boundary associated with the Upper Falls and Monroe Street HEDs follows the Spokane River’s shoreline upstream through downtown Spokane, and at the Nine Mile and Long Lake HEDs it includes Nine Mile Reservoir and Lake Spokane respectively. A map showing the location of the Project boundary and recreation enhancement sites is included in Appendix B, Figure 2.

In addition to these waterbodies, upland areas in the vicinity of the dams and powerhouses are within the Project boundary, as are some other lands closely associated with the Project that are owned by Avista or public agencies. Recreation areas within the boundary include overlooks, picnic areas, trails, boat launches, swimming beaches and open space.

**Plan Consultation and Review**

The License requires Avista to develop the Plan in consultation with the following agencies, including:

- Washington Department of Fish and Wildlife;
- Washington State Parks and Recreation Commission;
- Washington Department of Natural Resources;
- Idaho Department of Fish and Game;
- Idaho Department of Parks and Recreation;
- Idaho State Historic Preservation Office;
- U.S. Bureau of Land Management; and
- U.S. Fish and Wildlife Service.

In addition to the above entities, Avista sought input and comments from the following recreation management agencies;

- U.S. Forest Service;
- Kootenai County Parks and Waterways; and
- Post Falls Parks and Recreation Department.

A draft of this Plan was distributed to the above-referenced entities in April 2010 for a 30-day review and comment period. Copies of agency comments and recommendations, and Avista’s responses of how they are accommodated by the Plan, are included in Appendix D.

**Plan Organization**

The Plan provides information about enhancements at recreation sites, which are organized by HEDs. For this Plan’s purposes, the HEDs are ordered proceeding downriver from the Post Falls HED.

For each recreation site, enhancements are described and information is provided related to:

- Implementation date;
- Conceptual site drawings;
The Plan also includes information about an assessment of the Trailer Park Wave Access Site, immediately downriver from Post Falls Dam.

**Post Falls Hydroelectric Development**

### Q’emiln Park

**Trail Enhancements**
By December 31, 2012, Avista will, in cooperation with Post Falls Parks and Recreation Department, improve the trail system. The park provides 2.2 miles of trail for a variety of purposes, including nature trails and access to rock climbing areas. Improvements will include establishing signage on trails and at trailheads, trail reconstruction and repair, and the elimination and revegetation of informal trails.

A conceptual drawing showing the trail system is included in *Appendix C, Figure 1.*

Only minimal ground-disturbing activities will occur. The trail system is an existing facility and enhancements will include some trail rerouting, surface improvements, water bar installation, etc. Appropriate soil erosion and sediment control measures will be employed as necessary.

The trail system provides access to rock climbing opportunities and follows natural landscape contours along rocky, steep hillsides that exceed grades appropriate for ADA accessibility. However, ADA-compliant trails are available at Falls Park, located on the opposite shoreline.

Per a management agreement with Avista, Post Falls Parks and Recreation Department will be responsible for operating and maintaining the facilities, including trash clean-up and removal. Avista will contribute $30,000 annually for O&M of the facilities.

Avista will contribute up to $75,000 for capital development costs related to these recreation resource enhancements.

### Falls Park

**Trail, Overlook and Interpretive Display Enhancements**
By December 31, 2012, Avista will, in cooperation with Post Falls Parks and Recreation Department, develop interpretive displays and improve the existing trail system that provides access between the parking area and scenic overlooks and other park features.
A conceptual drawing showing the location of the trails, overlooks and interpretive displays is included in Appendix C, Figure 2.

Only minimal ground-disturbing activities will occur. The trail system and overlooks are existing facilities and enhancements will include trail surface improvements, fencing, and updated informational and interpretive signs. Appropriate soil erosion and sediment control measures will be employed as necessary.

The trail system consists of 2200 feet of ADA-accessible trail and 825 feet of informal soft paths.

Per a management agreement with Avista, Post Falls Parks and Recreation Department will be responsible for operating and maintaining the facilities, including trash clean-up and removal. Avista will contribute $20,000 annually for O&M of the facilities.

Avista will contribute up to $75,000 for capital development costs related to these recreation resource enhancements.

**Boat Ramp Extensions**

Boat ramps at six sites will be extended to facilitate use at lower water elevations during the winter season. The boat ramps are existing facilities that provide hardened surfaces that extend below the normal high water elevation.

Only minimal ground-disturbing activities will occur related to extending the ramps, which will be scheduled at a time of low pool elevation. Appropriate soil erosion and sediment control measures will be employed as necessary.

Because of the limited nature of the boat ramp extension projects, conceptual drawings are unnecessary, 1 and opportunities to better accommodate the needs of the disabled are not applicable.

Per settlement agreements between Avista and the site management agencies, the site management agencies will be responsible for permitting requirements and operating and maintaining the boat ramps, which are integral to their existing facilities, including trash clean-up and removal. Avista is not funding annual O & M at these sites.

**Chatcolet Use Area**

By December 31, 2010, Avista will, in cooperation with Idaho Department of Parks and Recreation, extend the boat ramp.

Avista will contribute up to $10,000 for capital development costs related to these recreation resource enhancements.

**Rocky Point**

By December 31, 2010, Avista will, in cooperation with Idaho Department of Parks and Recreation, extend the boat ramp.

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1 Per January 13, 2010 telephone discussion between Shana High (FERC), Speed Fitzhugh (Avista) and Rene’ Wiley (Avista).
Avista will contribute up to $10,000 for capital development costs related to these recreation resource enhancements.

**Sun-Up Bay Access**
By December 31, 2011, Avista will, in cooperation with Kootenai County, extend the boat ramp.
Avista will contribute up to $15,000 for capital development costs related to these recreation resource enhancements.

**Harrison Launch**
By December 31, 2012, Avista will, in cooperation with Kootenai County, extend the boat ramp.
Avista will contribute up to $10,000 for capital development costs related to these recreation resource enhancements.

**Anderson Lake Access**
By December 31, 2012, Avista will, in cooperation with Idaho Department of Fish and Game, extend the boat ramp.
Avista will contribute up to $10,000 for capital development costs related to these recreation resource enhancements.

**Loff’s Bay Access**
By December 31, 2012, Avista will, in cooperation with Idaho Department of Fish and Game, extend the boat ramp.
Avista will contribute up to $10,000 for capital development costs related to these recreation resource enhancements.

**Higgens Point Launch and Day Use Area**

**Breakwater Construction, Shoreline Stabilization, and Dock Reconstruction**
By December 31, 2011, Avista will, in cooperation with Idaho Department of Parks and Recreation, construct a breakwater for the boat launch area, stabilize the shoreline, and reconstruct the docks at the boat-in-only site.

Conceptual drawings showing the location of the breakwater, shoreline stabilization areas, and docks at the boat-in-only site are included in Appendix C, Figure 3.

No ground-disturbing activities will occur related to the breakwater construction or dock reconstruction. The shoreline stabilization will entail placement of riprap, and appropriate soil erosion and sediment control measures will be employed as necessary.

Opportunities to better accommodate the needs of the disabled are not applicable for the breakwater construction and shoreline stabilization projects. However, dock reconstruction at the boat-in-only site will incorporate ADA-compliant gangways.
Per a settlement agreement with Avista, Idaho Department of Parks and Recreation will be responsible for operating and maintaining the facilities, including trash clean-up and removal. Avista will contribute $10,000 annually for O&M of the facilities.

Avista will contribute up to $100,000 for capital development costs related to these recreation resource enhancements.

**Trailer Park Wave Assessment**

Avista, in consultation with Idaho Department of Parks and Recreation, Idaho Department of Fish and Game, and Kootenai County Parks and Waterways, has assessed the feasibility of developing the proposed Trailer Park Wave Access Site, located immediately downstream from Post Falls Dam, for public access for whitewater kayaking. Alternative boat access sites were also identified and examined. Required site amenities include parking, a carry-in-only boat launch, a toilet, and signage.

Within six months after the filing of this Plan, Avista will, after consultation with the above entities, submit a report to FERC that discusses the results of the assessment and documents the consultation and agency recommendations. If the assessment indicates that the Trailer Park Wave Access Site or an alternative site can be developed for whitewater boating access, the report will discuss proposed measures, estimate operation and maintenance costs, and include a provision to modify the Post Falls HED boundary accordingly and file with FERC revised Exhibit G drawings.

The report will also contain a provision that addresses flow releases for whitewater boating at the Trailer Park Wave Access Site.

**Monroe Street Hydroelectric Development**

**Huntington Park**

**Natural Area**

Avista will continue to operate and maintain Huntington Park as a natural recreation area. The park provides a greenspace within Spokane’s downtown core, on the south shore of the Spokane River at the lower falls, and offers overlooks of the falls and interpretive displays.

Continued operation and maintenance of the park will not require any ground-disturbing activities. Because of steep terrain, ADA accessibility within the park is not practical. However, extensive ADA-compliant trails are available across the river at Veteran’s Park and immediately upstream at Riverfront Park.

Avista will be responsible for operating and maintaining Huntington Park, including trash clean-up and removal. Avista will contribute $5,000 annually for O&M of the facility. There are no capital development costs.
Nine Mile Hydroelectric Development

**Dam and Powerhouse Area**

**Interpretive Displays and Overlook Development**

By December 31, 2011, Avista will develop interpretive displays and relocate the overlook to accommodate disabled individuals. Interpretive displays will be located within the historic housing area and at an overlook developed on the Charles Road Bridge, which is immediately downstream from the spillway. A trail will connect the two interpretive areas.

A conceptual drawing showing the location of the trail, scenic overlook and interpretive displays is included in *Appendix C, Figure 4.*

Only minimal ground-disturbing activities will occur related to establishment of the trail and installation of interpretive displays. Appropriate soil erosion and sediment control measures will be employed as necessary.

Planning and design of the facilities will accommodate the needs of the disabled by incorporating an ADA-accessible trail, overlook, and parking spaces.

Avista is currently negotiating a management agreement with Washington State Parks to manage and operate this recreation site, including trash clean-up and removal. However, if an agreement cannot be reached Avista will be responsible for operating and maintaining the facilities, including trash clean-up and removal. Avista will contribute $20,000 annually for O&M of the facilities.

Avista will contribute up to $100,000 for capital development costs related to these recreation resource enhancements.

**Boat Take-Out Development**

By December 31, 2012, Avista will develop a take-out for carry-in-only boats on the south shore of Nine Mile Reservoir immediately upstream from Nine Mile Dam. A four-car parking area will be developed near the boat take-out.

Avista is working on acquiring the 2-acre take-out site from Washington State Parks through a land exchange. A conceptual drawing showing the location of the boat take-out and parking area is included in *Appendix C, Figure 5.*

Minimal ground-disturbing activities are proposed related to developing a parking area and establishing a water access and short trail. Appropriate soil erosion and sediment control measures will be employed as necessary.

Planning and design of the facilities will accommodate the needs of the disabled by incorporating an ADA-accessible parking space.

Avista is currently negotiating a management agreement with Washington State Parks to manage and operate this recreation site, including trash clean-up and removal. However, if an agreement cannot be reached Avista will be responsible for operating and maintaining the facilities, including trash clean-up and removal. Avista will contribute $5,000 annually for O&M of the facilities.
Avista will contribute up to $25,000 for capital development costs related to these recreation resource enhancements.

## Long Lake Hydroelectric Development

### Lake Spokane

#### Boat-in-Only Campsite Development

By December 31, 2012, Avista will develop up to ten boat-in-only, semi-primitive campsites on Lake Spokane. The majority of the campsites will be located on Avista property and within the Project boundary. Avista is currently negotiating with Washington State Parks, which desires some of the boat-in-only sites to be located on its property. If an agreement cannot be negotiated, all boat-in-only sites will be located on Avista property. Signage will identify the campsites as part of the Spokane River Project.

Five locations are being considered for campsite development. Some locations will have clusters of campsites. Potential boat-in-only site locations and a typical campsite configuration are included in Appendix C, Figures 6 and 7.

Limited ground-disturbing activities will occur related to the placement of campfire containment rings, portable toilets, picnic tables, and docks or mooring buoys. Appropriate soil erosion and sediment control measures will be employed as necessary.

Because the campsites are intended to be semi-primitive, their planning and design offer no opportunities to better accommodate the needs of the disabled. However, ADA-accessible camping opportunities are available at Lake Spokane Campground and Nine Mile Recreation Area (formally known as Nine Mile Resort).

Avista is currently negotiating a management agreement with Washington State Parks to manage and operate these recreation sites, including trash clean up and removal. However, if an agreement cannot be reached Avista will be responsible for operating and maintaining the facilities, including trash clean-up and removal. Avista will contribute $20,000 annually for O&M of the facilities.

Avista will contribute up to $100,000 for capital development costs related to these recreation resource enhancements.

### Spokane House

#### Interpretive Display Redevelopment

By December 31, 2011, Avista will assist Washington State Parks in the redevelopment of interpretive displays, in coordination with the Historic Properties Management Plan required under Article 421 of the Project license. The displays may interpret Native American use of the area and the history of the fur trade.

Spokane House is an ADA-accessible facility.

Washington State Parks will be responsible for operating and maintaining the facilities, including trash clean-up and removal. Avista is not funding annual O & M for this site.
Avista will contribute up to $25,000 for capital development costs related to these recreation resource enhancements.

**Nine Mile Recreation Area**

**Recreation Area Reconfiguration**
By December 31, 2012, Avista will, in cooperation with Washington State Parks (WSP), reconfigure the Nine Mile Recreation Area (formerly known as Nine Mile Resort). The overnight camping facilities, currently located at the site, will be removed and the area redeveloped as a day-use only area that provides swimming, picnicking and boating access to Lake Spokane. Washington State Parks is developing a new and expanded campground immediately south of the recreation site on adjoining WSP’s property.

A conceptual drawing showing the recreation area’s facilities is included in *Appendix C, Figure 8*.

Only minimal ground-disturbing activities will occur related to converting the recreation area into a day-use only area. Appropriate soil erosion and sediment control measures will be employed as necessary.

The area currently provides ADA-accessible toilets, picnicking and parking, which will remain when the site is redeveloped.

Per a management agreement with Avista, WSP will be responsible for operating and maintaining the facilities, including trash clean-up and removal. Avista is not funding annual O & M for this site based on an agreement between WSP and Avista.

Avista will contribute up to $175,000 for capital development costs related to these recreation resource enhancements.

**Long Lake Dam Overlook**

**Overlook Redevelopment**
By December 31, 2011, Avista will redevelop the overlook to blend with the natural surroundings, reconfigure the parking area and install interpretive signs.

A conceptual drawing showing the location of the scenic overlook, parking area and interpretive displays is included in *Appendix C, Figure 9*.

Only minimal ground-disturbing activities are proposed related to landscaping, delineating parking spaces, etc. Appropriate soil erosion and sediment control measures will be employed as necessary.

Planning and design of the facilities will accommodate the needs of the disabled by incorporating an ADA-accessible trail and parking spaces.

Avista is currently negotiating a management agreement with Washington State Parks to manage and operate this recreation site, including trash clean-up and removal. However, if an agreement cannot be reached Avista will be responsible for operating and maintaining the facilities, including trash clean-up and removal. Avista will contribute $10,000 annually for O&M of the facilities.
Avista will contribute up to $50,000 for capital development costs related to these recreation resource enhancements.

**Long Lake Dam Picnic Area**

**Boat Launch Development and Parking and Picnic Facility Improvements**

By December 31, 2011, Avista will develop a carry-in boat launch immediately downstream from the Long Lake Picnic Area, and the picnic area will be improved, including formalizing parking areas, relocating the kitchen shelter, fencing and developing signage.

A conceptual drawing showing the location of the boat launch, parking area and picnic facilities is included in *Appendix C, Figure 10*.

Only minimal ground-disturbing activities are proposed related to establishing a water access and a short trail, delineating parking spaces, and improving picnic facilities. Appropriate soil erosion and sediment control measures will be employed as necessary.

Planning and design of the facilities will accommodate the needs of the disabled by incorporating the existing ADA-accessible toilets, picnic tables and parking spaces.

Avista is currently negotiating a management agreement with Washington State Parks to manage and operate this recreation site, including trash clean up and removal. However, if an agreement cannot be reached Avista will be responsible for operating and maintaining the facilities, including trash clean-up and removal. Avista will contribute $10,000 annually for O&M of the facilities.

Avista will contribute up to $30,000 for capital development costs related to these recreation resource enhancements.
Appendix A:
FERC License Articles Requiring Recreation Plan

The following articles are included in the FERC license for the Spokane River Project (Project No. 2545), issued June 18, 2009.

Article 416. Spokane River Developments Recreation Plan. Within one year of license issuance, the licensee shall file for Commission approval a Recreation Plan to enhance recreation resources at the Spokane River developments. The plan, at a minimum, shall include the following measures:

(1) Identify and develop up to 10 boat-in-only semi-primitive campsites on Lake Spokane, including a map or maps that identify the location of the campsites in relation to the developments’ boundary and signage showing the campsites as part of the Spokane River developments. The sign shall meet the requirements of 18 C.F.R. § 8.2 (2008).

(2) Continue to operate and maintain Huntington Park, located at the Monroe Street development, as a natural area/buffer.

(3) At the Nine Mile development: (a) develop an interpretive center and (b) relocate the overlook to accommodate disabled individuals.

(4) At the Spokane House, redevelop the interpretive displays in coordination with the Historic Properties Management Plan required under Article 421.

(5) Immediately upstream from Nine Mile development: (a) identify and develop a boat take-out, and (b) develop a parking area near the boat take-out.

(6) At the Nine Mile Resort, reconfigure the resort as a day-use area with boating access to Nine Mile reservoir.

(7) At the overlook at Long Lake development: (a) redevelop the overlook to blend with the natural surroundings; (b) reconfigure the parking area; and (c) install interpretive signs.

(8) At the river access at Long Lake development: (a) develop a carry-in boat launch immediately downstream from the Long Lake picnic area; and (b) improve the parking area and picnic facilities.

The recreation plan also shall include: (1) conceptual site drawings for each recreation site; (2) a description of soil erosion and sediment control measures to be used where ground-disturbing activities are proposed; (3) a discussion of how the needs of the disabled were considered in the planning and design of the recreation facilities; (4) a provision for trash clean-up and removal; (5) operation and maintenance costs; and (6) an implementation schedule.

The licensee shall develop the plan after consultation with the Washington Department of Fish and Wildlife (Washington DFW), Washington State Parks and Recreation Commission (Washington State Parks), Washington Department of Natural Resources (Washington DNR), and U.S. Fish and Wildlife Service (Fish and Wildlife Service). The licensee shall include with the plan documentation of consultation, copies of comments and recommendations on the completed plan after it has been prepared and provided to the entities, and specific descriptions of how the entities’ comments are accommodated by the
The licensee shall allow a minimum of 30 days for the entities to comment and to make recommendations before filing the plan with the Commission. If the licensee does not adopt a recommendation, the filing shall include the licensee’s reasons, based on project-specific information.

The Commission reserves the right to require changes to the plan. The licensee shall not begin implementing the plan until after the Commission notifies the licensee that the plan is approved. Upon Commission approval, the licensee shall implement the plan, including any changes required by the Commission.

The licensee shall operate and maintain or arrange for the operation and maintenance of the existing and new recreation facilities.

Article 417. Post Falls Development Recreation Plan. Within one year of license issuance, the licensee shall file for Commission approval a Recreation Plan to enhance recreation resources at the Post Falls development. The plan, at a minimum, shall include the following measures:

(1) At Falls Park and Q’emln Park, specific details for improving the Falls Park and Q’emln Park existing trail systems, scenic overlooks, and interpretive displays. Details shall also include the length and description of each trail system.

(2) At the Post Falls development, a provision for extending six boat ramps at: (a) Anderson Lake; (b) Sun Up Bay; (c) Lofts Bay; (d) Harrison; (e) Rocky Point; and (f) Chatcolet.

(3) At the Higgins Point Boat Launch, provisions for: (a) constructing a breakwater for the boat launch area; (b) stabilizing the shoreline; and (c) reconstructing the docks at the boat-in-only site.

The plan also shall include: (1) a map or maps that identify the location of three project recreation facilities: Falls Park, Q’emln Park, and the Trailer Park Wave Access Site; (2) conceptual site drawings for each recreation site; (3) a description of soil erosion and sediment control measures to be used where ground-disturbing activities are proposed; (4) a discussion of how the needs of the disabled were considered in the planning and design of the recreation facilities; (5) a provision for trash clean-up and removal; (6) operation and maintenance costs; and (7) an implementation schedule.

The licensee shall develop the plan after consultation with the Idaho Department of Fish and Game (Idaho Fish and Game), Idaho Department of Parks and Recreation (Idaho DPR), U.S. Bureau of Land Management (BLM), and the Idaho State Historic Preservation Office (Idaho SHPO). The licensee shall include with the plan documentation of consultation, copies of comments and recommendations on the completed plan after it has been prepared and provided to the entities, and specific descriptions of how the entities’ comments are accommodated by the plan. The licensee shall allow a minimum of 30 days for the entities to comment and to make recommendations before filing the plan with the Commission. If the licensee does not adopt a recommendation, the filing shall include the licensee’s reasons, based on project-specific information.

The Commission reserves the right to require changes to the plan. Implementation of the plan shall not begin until the licensee is notified by the Commission that the plan is approved. Upon Commission approval, the licensee shall implement the plan, including any changes required by the Commission.
Trailer Park Wave Access Site Assessment

Within one year of license issuance, the licensee shall, after consultation with Idaho DPR, Idaho Fish and Game, and Kootenai County Parks and Waterways, conduct an assessment at the proposed Trailer Park Wave Access Site, located immediately downstream from Post Falls dam, to determine the feasibility of developing the site for public access; and, if the site is not feasible, identify an alternative boat access site. Amenities at the site shall include parking, a carry-in-only boat launch, a toilet, and signage.

Within 6 months after completion of the assessment, the licensee shall, after consultation with the above entities, file a report for Commission approval that shall include, but not be limited to, a discussion of the results of the assessment, documentation of consultation, copies of recommendations on the completed report after it has been prepared and provided to the entities, and specific descriptions of how the entities’ comments are accommodated by the report. If the assessment indicates that the Trailer Park Wave Access Site shall be developed as a project facility, the report shall include a discussion of proposed measures, estimated operation and maintenance costs, and a provision to modify the Post Falls development boundary accordingly. The licensee shall allow a minimum of 30 days for the entities to comment and to make recommendations prior to filing the report with the Commission. If the licensee does not adopt a recommendation, the filing shall include the licensee’s reasons based on project specific information.

The report also shall contain a provision for scheduled flow releases to provide whitewater boating at the Trailer Park Wave Access Site. To the extent that the flow releases shall not cause the licensee to violate Condition No. I (Lake Levels and Discharge Flows) of the Idaho water quality certification, the licensee shall release flows for whitewater boating ranging from a minimum flow of 3,300 cubic feet per second (cfs) to a maximum flow of 5,500 cfs from Post Falls dam into the Spokane River. The flow releases and schedule (dates and times) of flow releases, once approved by the Commission, shall be made available to the public via telephone or internet access.

The Commission reserves the right to require changes to the report. The report shall not be implemented until the licensee is notified that the report is approved. Upon Commission approval, the licensee shall implement the report, including any changes required by the Commission.

Revised Exhibit G Drawings

The licensee shall include a provision in the plan for filing revised Exhibit G drawings showing the recreation facilities at Q’emln Park and the Trailer Park Wave Access Site enclosed within the project boundary.

Operation and Maintenance of Project Recreation Facilities

The licensee shall operate and maintain or arrange for the operation and maintenance of the existing and new recreation facilities.
Appendix B: Project Overview Maps
Appendix C: Drawings and Location Maps
FIGURE 2
Falls Park

- North Channel
- Post Falls Dam
- Parking Area
- Interpretive Display
- Paved Trail - 2,200'
- Overlook/Interpretive Area
- Dirt Trail - 825'
- Project Boundary

0 25 50 100 Feet
1. Engineer and armor 700' of shoreline
2. Replace (2) existing wood gangways with ADA compliant aluminum units
   - Revise dock bumper boards
   - Install 3 piling pocket covers
3. Replace (2) existing wood gangways with ADA compliant aluminum units
4. Fabricate and install (10) piling pocket covers
5. Breakwater Placement

Higgins Point - Maintenance Project Needs
FIGURE 4
Nine Mile Dam Overlook
and Interpretive Display

- ADA Trail
- Interpretive Display
- Parking Lot
- Part 8 Sign

0 20 40 80 Feet

Current Overlook (to be eliminated)
Proposed Overlook and Interpretive Display
New Parking Area
Interpretive Kiosk
Nine Mile Powerhouse
Old Charles Highway 291
Charles Carlson
Nine Mile Dam Overlook
and Interpretive Display
- Environmental Affairs
- ADA Trail
- Interpretive Display
- Parking Lot
- Part 8 Sign

0 20 40 80 Feet
FIGURE 5
Nine Mile Boat Take-Out

- Project Boundary
- Trail
- Take-Out Area
- Parking Lot

0 20 40 80 Feet
Approximate configuration of cluster campsites. Locations and number of campsites may change due to topographic features.
FIGURE 9
Long Lake Overlook

- Trail
- Overlook/Interpretive Area
- Parking Lot
- Viewpoint Highway Sign

Note: Diagram includes redesign of parking with an entrance sign, a trail and upper overlook (ADA accessible), a lower overlook, and a long lake dam.
Appendix D:
Agency Comments and Avista’s Responses
April 15, 2010

Doug Robison
Washington Department of Fish and Wildlife
2315 N. Discovery Place
Spokane Valley, WA 99216

RE: Federal Energy Regulatory Commission’s Spokane River Project, FERC Project No. 2545; License Article 416 Spokane River Developments Recreation Plan, and License Article 417 Post Falls Development Recreation Plan

Dear Mr. Robison:

On June 18, 2009 the Federal Energy Regulatory Commission (FERC) issued a new license for the Spokane River Hydroelectric Project (Spokane River Project), FERC Project No. 2545. The License contains two articles related to the development of recreation plans. Article 416 requires a recreation plan for enhancements at the Upper Falls, Monroe Street, Nine Mile, and Long Lake Hydroelectric Developments (HEDs). Article 417 requires a recreation plan for enhancements at the Post Falls HED.

The enclosed draft Spokane River Project Recreation Plan (Plan) was developed in accordance with Articles 416 and 417 to address input from the Recreation, Land Use and Aesthetics Work Group during Avista’s relicensing process. The intent of Plan is to meet License requirements, facilitate a Project-wide approach to recreation planning, and provide FERC, Avista, and its stakeholders with one primary point-of-reference for recreation resource enhancements.

The two License articles require consultation with the Washington Department of Fish and Wildlife, Idaho Department of Fish and Game, U.S. Fish and Wildlife Service, Washington Department of Natural Resources, Washington State Parks and Recreation Commission, Idaho Department of Parks and Recreation, U.S. Bureau of Land Management, and the Idaho State Historic Preservation Office during the development of the enclosed Plan. Though not required by the License, we are also asking the Post Falls Parks and Recreation Department, Kootenai County Parks and Waterways, and the U.S. Forest Service for comments on the Plan because it includes recreation enhancements that will be completed in cooperation with them.

With this, please review and provide any comments or recommendations on the draft Plan to me by May 16, 2010. After consultation, we are required to submit the Plan to FERC for approval.

If you have any questions regarding the Plan, feel free to call me at (509) 495-4998.

Sincerely,

[Signature]

Elvin “Speed” Fitzhugh
Spokane River License Manager

Enclosure
May 14, 2010

Mr. Elvin “Speed” Fitzhugh  
Spokane River License Manager  
Avista Corporation  
1411 E. Mission Ave  
Spokane, WA 99220-3727

RE: FERC Project No. 2545, Spokane River Project, License Article 416, Spokane River Developments Recreation Plan

Dear Mr. Fitzhugh,

The Washington Department of Fish and Wildlife (WDFW) has reviewed the Spokane River Developments Recreation Plan (Plan) and offers the following comments. Article 416 of the FERC license requires consultation with WDFW for development of the Plan.

Generally, the Plan offers few details on the development, operation and maintenance of the proposed sites; therefore, it is difficult to fulfill the consultation requirement or offer recommendations to improve the Plan. We understand several components of this measure are still under development or are in negotiations, however, these plans and actions are to be implemented for the term of a 50 year license and much more detail is necessary to adequately understand and comment on the long-term implications of these developments and their potential impacts to habitat and wildlife.

WDFW is specifically concerned about the developments around Lake Spokane: the specific habitat attributes of each of the proposed sites, recreation site proximity to current bald eagle nesting sites, and specific measures that will be taken to maintain the quality of native habitat at and around the sites. Specific information is lacking on the management of garbage, sewage, weed control (aquatic and terrestrial), and erosion control. A schedule should accompany each of
these activities showing the regularity in which maintenance will be implemented. The Plan lacks discussion of the environmental review process under the State Environmental Policy Act (SEPA), and permits that may be required for shoreline development or for the construction and installation of docks.

It is stated in the Plan that all of the O&M and capital costs identified in the Plan have been agreed to through side settlement agreements or management agreements. The long-term management of garbage, sewage, weeds control (aquatic and terrestrial), erosion control, habitat management and other obligations for these sites should be the responsibility the Licensee regardless of side agreements with other entities, the stated contributions or cost caps.

While WDFW supports the intent of this measure to providing additional recreational opportunities, we request that a Habitat Management Plan be developed in collaboration with WDFW to address the impacts and loss of habitat these (Long Lake) developments will cause along the shoreline and within the buffer zone. Elements of the plan may include shoreline habitat enhancements at other degraded areas around Lake Spokane, the creation of additional snag habitat, cottonwood tree plantings along the shoreline, cavity-nesting bird boxes, and fish habitat projects.

Considering the lack of information in this Plan, WDFW requests the Plan provide for continued consultation and collaboration with WDFW for finalization and implementation of the Plan.

Thank you for the opportunity to comment and recommendations on the Spokane River Recreation Developments Plan. We look forward to working with your staff to implement the Plan over the term of the license. If you have any questions or want to discuss our comments, I can be reached at (509) 892-1001 x322

Sincerely,

Doug Robison
Hydropower Mitigation Coordinator
Washington Department of Fish and Wildlife Comments and Avista Responses

Comment: Generally, the Plan offers few details on the development, operation and maintenance of the proposed sites; therefore, it is difficult to fulfill the consultation requirement or offer recommendations to improve the Plan. We understand several components of this measure are still under development or are in negotiations, however, these plans and actions are to be implemented for the term of a 50 year license and much more detail is necessary to adequately understand and comment on the long-term implications of these developments and their potential impacts to habitat and wildlife.

Avista Response: Information in the Recreation Plan is conceptual by design, and not intended to include a high level of detail. More specific details will be provided in site construction plans, which will be developed after FERC approves the conceptual plans. The only component of the Recreation Plan that is still under negotiation is the location of some boat-in-only sites, which will either be located on Avista property where the activity currently exists or WSP’s Fiske property, which is also heavily used for dispersed day use and overnight camping (locations are identified in the Plan in figure 6).

Comment: WDFW is specifically concerned about the developments around Lake Spokane: the specific habitat attributes of each of the proposed sites, recreation site proximity to current bald eagle nesting sites, and specific measures that will be taken to maintain the quality of native habitat at and around the sites. Specific information is lacking on the management of garbage, sewage, weed control (aquatic and terrestrial), and erosion control. A schedule should accompany each of these activities showing the regularity in which maintenance will be implemented. The Plan lacks discussion of the environmental review process under the State Environmental Policy Act (SEPA), and permits that may be required for shoreline development or for the construction and installation of docks.

Avista Response: Avista has developed a Bald Eagle Management Plan for the Project, in collaboration with WDFW staff. The Bald Eagle Management Plan, which Avista must consider in all future developmental activities, is currently being reviewed by FERC. Avista considered the location of bald eagle nests when it developed the Recreation Plan. Interestingly, the only recreation site in relatively close proximity to a bald eagle nest is the Nine Mile Recreation Area, both of which have coexisted for decades. Avista will develop a plan for that nest as indicated in the Bald Eagle Management Plan.

With the exception of the boat-in-only sites, enhancements will occur at developed recreation sites that are already actively managed for recreation use, thus provisions for management of garbage, sewage, weeds, and erosion, are already well established. These sites will continue to be maintained in accordance with their existing maintenance schedules, which vary by site and level of development. A schedule for maintenance of the boat-in-only sites, including toilet pumping, litter and weed control, etc., will be developed and implemented based on their final designs.
Avista will obtain all necessary state, local and federal permits for any docks or facilities that it constructs at the boat-in-only sites. The permits will be specific to the more detailed site construction plans, once they are developed.

Comment: It is stated in the Plan that all of the O&M and capital costs identified in the Plan have been agreed to through side settlement agreements or management agreements. The long-term management of garbage, sewage, weeds control (aquatic and terrestrial), erosion control, habitat management and other obligations for these sites should be the responsibility the Licensee regardless of side agreements with other entities, the stated contributions or cost caps.

Avista Response: Avista is responsible for the long-term management of all of the recreation sites that it owns and operates, as well as other resource obligations included in the License. The purpose of the side agreements is to cooperate with the local and state recreation and natural resource agencies with similar or shared management responsibilities and/or obligations. In many instances, Avista’s funding contributions help support agency staff positions or programs that would not otherwise be possible. In any case, Avista does not view the side agreements as a mechanism to shirk its License obligations.

Comment: While WDFW supports the intent of this measure to providing additional recreational opportunities, we request that a Habitat Management Plan be developed in collaboration with WDFW to address the impacts and loss of habitat these (Long Lake) developments will cause along the shoreline and within the buffer zone. Elements of the plan may include shoreline habitat enhancements at other degraded areas around Lake Spokane, the creation of additional snag habitat, cottonwood tree plantings along the shoreline, cavity-nesting bird boxes, and fish habitat projects.

Avista Response: Avista will conduct adequate and appropriate environmental assessments where required for SEPA and other required permitting processes, which are intended to address wildlife and habitat concerns. Because the enhancements will accommodate current recreation use within existing sites, including the boat-in-only sites, the recreation projects will cause no new adverse wildlife impacts or habitat loss along the shoreline or within the newly established 200’ buffer zone, the vast majority of which will be managed as conservation lands under Avista’s Land Use Management Plan. Additionally, and because there will be no net habitat loss along Lake Spokane’s shoreline or within the buffer by these recreation projects, Avista believes that WDFW’s request that it develop a Habitat Management Plan for Lake Spokane is unwarranted and unnecessary for the purposes of implementing this Recreation Plan.

Comment: Considering the lack of information in this Plan, WDFW requests the Plan provide for continued consultation and collaboration with WDFW for finalization and implementation of the Plan.

Avista Response: Avista will consult with WDFW as appropriate.
April 15, 2010

Brian White
U.S. Bureau of Land Management
3815 Schreiber Way
Coeur d’Alene, ID 83815

RE: Federal Energy Regulatory Commission’s Spokane River Project, FERC Project No. 2545; License Article 416 Spokane River Developments Recreation Plan, and License Article 417 Post Falls Development Recreation Plan

Dear Mr. White:

On June 18, 2009 the Federal Energy Regulatory Commission (FERC) issued a new license for the Spokane River Hydroelectric Project (Spokane River Project), FERC Project No. 2545. The License contains two articles related to the development of recreation plans. Article 416 requires a recreation plan for enhancements at the Upper Falls, Monroe Street, Nine Mile, and Long Lake Hydroelectric Developments (HEDs). Article 417 requires a recreation plan for enhancements at the Post Falls HED.

The enclosed draft Spokane River Project Recreation Plan (Plan) was developed in accordance with Articles 416 and 417 to address input from the Recreation, Land Use and Aesthetics Work Group during Avista’s relicensing process. The intent of Plan is to meet License requirements, facilitate a Project-wide approach to recreation planning, and provide FERC, Avista, and its stakeholders with one primary point-of-reference for recreation resource enhancements.

The two License articles require consultation with the Washington Department of Fish and Wildlife, Idaho Department of Fish and Game, U.S. Fish and Wildlife Service, Washington Department of Natural Resources, Washington State Parks and Recreation Commission, Idaho Department of Parks and Recreation, U.S. Bureau of Land Management, and the Idaho State Historic Preservation Office during the development of the enclosed Plan. Though not required by the License, we are also asking the Post Falls Parks and Recreation Department, Kootenai County Parks and Waterways, and the U.S. Forest Service for comments on the Plan because it includes recreation enhancements that will be completed in cooperation with them.

With this, please review and provide any comments or recommendations on the draft Plan to me by May 16, 2010. After consultation, we are required to submit the Plan to FERC for approval.

If you have any questions regarding the Plan, feel free to call me at (509) 495-4998.

Sincerely,

[Signature]

Elvin “Speed” Fitzhugh
Spokane River License Manager

Enclosure
Avista Corporation  
Attn: Elvin “Speed” Fitzhugh  
P.O. Box 3727  
Spokane, WA 99220-3727

Dear Mr. Fitzhugh:

Thank you for the opportunity to comment on the Spokane River Project Recreation Plan. I have had Brian White, Outdoor Recreation Planner, review the document in detail and he provided the following comment.

In regards to Loff’s Bay Access (pg. 5), the BLM has acquired property adjacent to the Idaho Department of Fish and Game (IDFG) boat launch there. There has been some discussion among the agencies of allowing for an overflow parking area on the adjacent BLM lands to effectively increase the launch capacity of that state facility. BLM will continue to pursue this possibility over the next several years with IDFG to provide better long-term public boating access to the central part of Lake Coeur d’Alene. This will complement Avista’s efforts to improve the boat ramp there.

Overall, the plan as drafted is concise and addresses the pertinent recreational components of the relicensing for FERC Project No. 2545.

I appreciate the regular communication between Rene’ Wiley of your staff and Brian regarding the Project, and also Avista’s prompt payment of annual operations and maintenance installments under the relicensing Agreement with BLM.

Please contact Brian White at (208) 769-5031 regarding issues pertinent to this Plan.

Sincerely,

Kurt Pavlat  
Acting Field Manager
The Bureau of Land Management Comments and Avista Responses

Comment: In regards to Loff’s Bay Access (pg.5), the BLM has acquired property adjacent to the Idaho Department of Fish and Game (IDFG) boat Launch there. There has been some discussion among the agencies of allowing for an overflow parking area on the adjacent BLM lands to effectively increase the launch capacity of that state facility. BLM will continue to pursue this possibility over the next several years with IDFG to provide better long-term public boating access to the central part of Lake Coeur d’Alene. This will compliment Avista’s efforts to improve the ramp there.

Comment: Overall, the plan as drafted is concise and addresses the pertinent recreational components of the relicensing for FERC Project No. 2545.

Comment: I appreciate the regular communication between Rene’ Wiley of your staff and Brian regarding the Project, and also Avista’s prompt payment of annual operations and maintenance instalment under relicensing Agreement with BLM.

Avista Response: We appreciate the positive relationship that we have with BLM and look forward to working with BLM on future projects. Funding for future projects by Avista is addressed through separate agreements for Coeur d’Alene Lake.
April 15, 2010

Tom Ernsberger
Washington State Parks and Recreation
270 9th St., N.E., Suite 200
East Wenatchee, WA 98802

RE: Federal Energy Regulatory Commission’s Spokane River Project, FERC Project No. 2545; License Article 416 Spokane River Developments Recreation Plan, and License Article 417 Post Falls Development Recreation Plan

Dear Mr. Ernsberger:

On June 18, 2009 the Federal Energy Regulatory Commission (FERC) issued a new license for the Spokane River Hydroelectric Project (Spokane River Project), FERC Project No. 2545. The License contains two articles related to the development of recreation plans. Article 416 requires a recreation plan for enhancements at the Upper Falls, Monroe Street, Nine Mile, and Long Lake Hydroelectric Developments (HEDs). Article 417 requires a recreation plan for enhancements at the Post Falls HED.

The enclosed draft Spokane River Project Recreation Plan (Plan) was developed in accordance with Articles 416 and 417 to address input from the Recreation, Land Use and Aesthetics Work Group during Avista’s relicensing process. The intent of Plan is to meet License requirements, facilitate a Project-wide approach to recreation planning, and provide FERC, Avista, and its stakeholders with one primary point-of-reference for recreation resource enhancements.

The two License articles require consultation with the Washington Department of Fish and Wildlife, Idaho Department of Fish and Game, U.S. Fish and Wildlife Service, Washington Department of Natural Resources, Washington State Parks and Recreation Commission, Idaho Department of Parks and Recreation, U.S. Bureau of Land Management, and the Idaho State Historic Preservation Office during the development of the enclosed Plan. Though not required by the License, we are also asking the Post Falls Parks and Recreation Department, Kootenai County Parks and Waterways, and the U.S. Forest Service for comments on the Plan because it includes recreation enhancements that will be completed in cooperation with them.

With this, please review and provide any comments or recommendations on the draft Plan to me by May 16, 2010. After consultation, we are required to submit the Plan to FERC for approval.

If you have any questions regarding the Plan, feel free to call me at (509) 495-4998.

Sincerely,

Elvin “Speed” Fitzhugh
Spokane River License Manager

Enclosures
May 6, 2010

Elvin "Speed" Fitzhugh
Project Manager, Land Use & Aesthetics
Avista Utilities
P.O. Box 3727
Spokane, WA 99220-3727

Dear Speed,

Thank you for the opportunity to review the Land Use Management Plan, the Interpretation and Education Plan, and the Recreation Plan for the Spokane River Project.

After reviewing these plans, Washington State Parks and Recreation Commission agrees with and supports the general statements in each. We look forward to working with you on the specifics of each plan as it relates to Washington State Parks.

I did have two comments regarding the plans. First, on page 13 of the Interpretation and Education plan, measure 3 has an incomplete sentence. I believe it should read, "AVISTA will develop and maintain..." My second comment is in regards to the Land Use Management Plan, section 6.2.2.6. I believe from experience that $5,000 is not nearly enough to accomplish the amount of work stated in the plan.

Thank you again for the opportunity to comment on these plans. Please feel free to contact me if further explanation is desired.

Sincerely,

Tom Emsberger,
Region Operations Manager

Cc: Riverside State Park
File
**Washington State Parks and Recreation Commission Comments and Avista Responses**

**Comment**: After reviewing these plans, Washington State Parks and recreation Commission agrees with and supports the General statements in each. We look forward to working with you on the specifics of each plan as it relates to Washington State Parks.

**Avista Response**: We appreciate the positive relationship that we have with Washington State Parks and look forward to working with Parks on future recreational improvements.

**Comment**: I did have two comments regarding the plans. First on page 13 of the Interpretation and Education Plan, measure 3 has an incomplete sentence. I believe it should read, “Avista will develop and maintain.” My second comment is in regards to the Land Use Management Plan.

**Avista Response**: Avista will address Washington State Parks comments in the specific plans that they reference (Land Use Management Plan and the Interpretation and Education Plan).
April 15, 2010

Bryan Helmic
Idaho Fish & Game
2885 W. Kathleen Ave.
Coeur d’Alene, ID 83815

RE: Federal Energy Regulatory Commission’s Spokane River Project, FERC Project No. 2545; License Article 416 Spokane River Developments Recreation Plan, and License Article 417 Post Falls Development Recreation Plan

Dear Mr. Helmich:

On June 18, 2009 the Federal Energy Regulatory Commission (FERC) issued a new license for the Spokane River Hydroelectric Project (Spokane River Project), FERC Project No. 2545. The License contains two articles related to the development of recreation plans. Article 416 requires a recreation plan for enhancements at the Upper Falls, Monroe Street, Nine Mile, and Long Lake Hydroelectric Developments (HEDs). Article 417 requires a recreation plan for enhancements at the Post Falls HED.

The enclosed draft Spokane River Project Recreation Plan (Plan) was developed in accordance with Articles 416 and 417 to address input from the Recreation, Land Use and Aesthetics Work Group during Avista’s relicensing process. The intent of Plan is to meet License requirements, facilitate a Project-wide approach to recreation planning, and provide FERC, Avista, and its stakeholders with one primary point-of-reference for recreation resource enhancements.

The two License articles require consultation with the Washington Department of Fish and Wildlife, Idaho Department of Fish and Game, U.S. Fish and Wildlife Service, Washington Department of Natural Resources, Washington State Parks and Recreation Commission, Idaho Department of Parks and Recreation, U.S. Bureau of Land Management, and the Idaho State Historic Preservation Office during the development of the enclosed Plan. Though not required by the License, we are also asking the Post Falls Parks and Recreation Department, Kootenai County Parks and Waterways, and the U.S. Forest Service for comments on the Plan because it includes recreation enhancements that will be completed in cooperation with them.

With this, please review and provide any comments or recommendations on the draft Plan to me by May 16, 2010. After consultation, we are required to submit the Plan to FERC for approval.

If you have any questions regarding the Plan, feel free to call me at (509) 495-4998.

Sincerely,

[Signature]

Elvin “Speed” Fitzhugh
Spokane River License Manager

Enclosure
From: Helmich,Bryan [bryan.helmich@idfg.idaho.gov]
Sent: Monday, April 19, 2010 12:52 PM
To: Hirschberger, Cherie
Subject: RE: Spokane River Draft Recreation Plan

Cherie,

The plan looks fine to me without any alteration of amendment. Thank you for the opportunity to comment.

Bryan

-----Original Message-----
From: Hirschberger, Cherie [mailto:Cherie.Hirschberger@avistacorp.com]
Sent: Thursday, April 15, 2010 12:55 PM
To: Helmich,Bryan
Subject: Spokane River Draft Recreation Plan

On June 18, 2009 the Federal Energy Regulatory Commission (FERC) issued a new license for the Spokane River Hydroelectric Project (Spokane River Project), FERC Project No. 2545. The License contains two articles related to the development of recreation plans. Article 416 requires a recreation plan for enhancements at the Upper Falls, Monroe Street, Nine Mile, and Long Lake Hydroelectric Developments (HEDs). Article 417 requires a recreation plan for enhancements at the Post Falls HED.

The enclosed draft Spokane River Project Recreation Plan (Plan) was developed in accordance with Articles 416 and 417 to address input from the Recreation, Land Use and Aesthetics Work Group during Avista’s relicensing process. The intent of Plan is to meet License requirements, facilitate a Project-wide approach to recreation planning, and provide FERC, Avista, and its stakeholders with one primary point-of-reference for recreation resource enhancements.

With this, please review and provide any comments or recommendations on the draft Plan to me by May 16, 2010. After consultation, we are required to submit the Plan to FERC for approval.

If you have any questions regarding the Plan, feel free to call me at (509) 495-4998.

Thank you,
Speed Fitzhugh
Idaho Department of Fish and Game Comments and Avista Responses

Comment: The plan looks fine to me without any alteration of amendment. Thank you for the opportunity to comment.

Avista Response: We appreciate the positive relationship that we have with the Idaho Department Fish and Game and look forward to working with them in the future.
April 15, 2010

Nick Snyder
Kootenai County Parks and Waterways
10905 N. Ramsey Road
Hayden, ID 83835

RE: Federal Energy Regulatory Commission’s Spokane River Project, FERC Project No. 2545; License Article 416 Spokane River Developments Recreation Plan, and License Article 417 Post Falls Development Recreation Plan

Dear Mr. Snyder:

On June 18, 2009 the Federal Energy Regulatory Commission (FERC) issued a new license for the Spokane River Hydroelectric Project (Spokane River Project), FERC Project No. 2545. The License contains two articles related to the development of recreation plans. Article 416 requires a recreation plan for enhancements at the Upper Falls, Monroe Street, Nine Mile, and Long Lake Hydroelectric Developments (HEDs). Article 417 requires a recreation plan for enhancements at the Post Falls HED.

The enclosed draft Spokane River Project Recreation Plan (Plan) was developed in accordance with Articles 416 and 417 to address input from the Recreation, Land Use and Aesthetics Work Group during Avista’s relicensing process. The intent of Plan is to meet License requirements, facilitate a Project-wide approach to recreation planning, and provide FERC, Avista, and its stakeholders with one primary point-of-reference for recreation resource enhancements.

The two License articles require consultation with the Washington Department of Fish and Wildlife, Idaho Department of Fish and Game, U.S. Fish and Wildlife Service, Washington Department of Natural Resources, Washington State Parks and Recreation Commission, Idaho Department of Parks and Recreation, U.S. Bureau of Land Management, and the Idaho State Historic Preservation Office during the development of the enclosed Plan. Though not required by the License, we are also asking the Post Falls Parks and Recreation Department, Kootenai County Parks and Waterways, and the U.S. Forest Service for comments on the Plan because it includes recreation enhancements that will be completed in cooperation with them.

With this, please review and provide any comments or recommendations on the draft Plan to me by May 16, 2010. After consultation, we are required to submit the Plan to FERC for approval.

If you have any questions regarding the Plan, feel free to call me at (509) 495-4998.

Sincerely,

Elvin “Speed” Fitzhugh
Spokane River License Manager

Enclosure
Hi Cherie:

On page 5 under "Sun-UP" and "Harrison" boat launch extensions it should read: Sun-up construction fall 2011 and Harrison 2012. Other than that it looks fine.

Thanks,

Nick Snyder
Director, Kootenai County Parks Waterways and Noxious Weeds
10905 N. Ramsey Rd.
Hayden, ID. 83835
208-446-1275

-----Original Message-----
From: Hirschberger, Cherie [mailto:Cherie.Hirschberger@avistacorp.com]
Sent: Thursday, April 15, 2010 12:54 PM
To: Nick Snyder
Subject: Spokane River Draft Recreation Plan

On June 18, 2009 the Federal Energy Regulatory Commission (FERC) issued a new license for the Spokane River Hydroelectric Project (Spokane River Project), FERC Project No. 2545. The License contains two articles related to the development of recreation plans. Article 416 requires a recreation plan for enhancements at the Upper Falls, Monroe Street, Nine Mile, and Long Lake Hydroelectric Developments (HEDs). Article 417 requires a recreation plan for enhancements at the Post Falls HED.

The enclosed draft Spokane River Project Recreation Plan (Plan) was developed in accordance with Articles 416 and 417 to address input from the Recreation, Land Use and Aesthetics Work Group during Avista's relicensing process. The intent of Plan is to meet License requirements, facilitate a Project-wide approach to recreation planning, and provide FERC, Avista, and its stakeholders with one primary point-of-reference for recreation resource enhancements.

With this, please review and provide any comments or recommendations on the draft Plan to me by May 16, 2010. After consultation, we are required to submit the Plan to FERC for approval.
Kootenai County Parks and Waterways Comments and Avista Responses

Comment: On page 5 under “Sun – Up” and “Harrison” boat launch extensions it should read: Sun –up construction fall 2011 and Harrison 2012. Other than that it looks fine.

Avista Response: The requested changes have been made.
April 15, 2010

David White
Idaho Department of Parks and Recreation
North Region Service Center
2885 Kathleen Ave., Suite 1
Coeur d’Alene, ID 83815

RE: Federal Energy Regulatory Commission’s Spokane River Project, FERC Project No. 2545; License Article 416 Spokane River Developments Recreation Plan, and License Article 417 Post Falls Development Recreation Plan

Dear Mr. White:

On June 18, 2009 the Federal Energy Regulatory Commission (FERC) issued a new license for the Spokane River Hydroelectric Project (Spokane River Project), FERC Project No. 2545. The license contains two articles related to the development of recreation plans. Article 416 requires a recreation plan for enhancements at the Upper Falls, Monroe Street, Nine Mile, and Long Lake Hydroelectric Developments (HEDs). Article 417 requires a recreation plan for enhancements at the Post Falls HED.

The enclosed draft Spokane River Project Recreation Plan (Plan) was developed in accordance with Articles 416 and 417 to address input from the Recreation, Land Use and Aesthetics Work Group during Avista’s relicensing process. The intent of Plan is to meet License requirements, facilitate a Project-wide approach to recreation planning, and provide FERC, Avista, and its stakeholders with one primary point-of-reference for recreation resource enhancements.

The two License articles require consultation with the Washington Department of Fish and Wildlife, Idaho Department of Fish and Game, U.S. Fish and Wildlife Service, Washington Department of Natural Resources, Washington State Parks and Recreation Commission, Idaho Department of Parks and Recreation, U.S. Bureau of Land Management, and the Idaho State Historic Preservation Office during the development of the enclosed Plan. Though not required by the License, we are also asking the Post Falls Parks and Recreation Department, Kootenai County Parks and Waterways, and the U.S. Forest Service for comments on the Plan because it includes recreation enhancements that will be completed in cooperation with them.

With this, please review and provide any comments or recommendations on the draft Plan to me by May 16, 2010. After consultation, we are required to submit the Plan to FERC for approval.

If you have any questions regarding the Plan, feel free to call me at (509) 495-4998.

Sincerely,

[Signature]

Elvin “Speed” Fitzhugh
Spokane River License Manager
May 10, 2010

Elvin “Speed” Fitzhugh
Spokane River License Manager
AVISTA Utilities
1411 East Mission MSC-1
P.O. Box 3727
Spokane, WA. 99220-3727

Dear Speed,

As requested in your letters dated April 13 and 15, 2010, the Idaho Department of Parks and Recreation (IDPR) reviewed both the Spokane River Draft Recreation Plan and the Spokane River Draft I&E Plan. Both documents address all items identified in the following settlement agreement – Agreement Concerning Recreational Sites on Lands Owned or Administered by the Idaho Department of Park and Recreation, or by the Idaho Department of Fish and Game Within or Adjacent to the Post Falls Hydroelectric Project. Consequently, IDPR does not have any comments or recommendations on either of the plans.

If you need additional information, please let me know.

Thanks for the opportunity to review and comment.

Sincerely,

David E. White
North Region Manager

Cc: David Ricks, Deputy Director
Randall Butt, Farragut/CdA Parkway State Park Manager
Ron Hise, Heyburn State Park Manager
Idaho Department of Parks and Recreation Comments and Avista’s Responses

Comment: As requested in your letters dated April 13 and 15, 2010, The Idaho Department of Parks and Recreation (IDPR) reviewed both the Spokane River Draft Recreation Plan and the Spokane River Draft I & E Plan. Both documents address all items identified in the following settlement agreement – Agreement Concerning Recreational Sites on Lands Owned or Administered by the Idaho Department of Parks and Recreation, or by the Idaho Fish and Game Within or Adjacent to the Post Falls Hydroelectric Project. Consequently, IDPR does not have any comments or recommendations on either of the plans.

Avista Response: We appreciate the positive relationship that we have with IDPR and look forward to working with IDPR in the future.
The following agencies did not provide any comments to the Plan:

- Washington Department of Natural Resources
- Idaho State Historic Preservation Office
- U.S. Forest Service
- Post Falls Parks and Recreation
- U.S. Fish and Wildlife Service
April 15, 2010

Brett Walker  
Department of Natural Resources  
225 S. Silke Road  
Colville, WA 99114  

RE: Federal Energy Regulatory Commission’s Spokane River Project, FERC Project No. 2545; License Article 416 Spokane River Developments Recreation Plan, and License Article 417 Post Falls Development Recreation Plan

Dear Mr. Walker:

On June 18, 2009 the Federal Energy Regulatory Commission (FERC) issued a new license for the Spokane River Hydroelectric Project (Spokane River Project), FERC Project No. 2545. The License contains two articles related to the development of recreation plans. Article 416 requires a recreation plan for enhancements at the Upper Falls, Monroe Street, Nine Mile, and Long Lake Hydroelectric Developments (HEDs). Article 417 requires a recreation plan for enhancements at the Post Falls HED.

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Sincerely,

[Signature]

Elvin “Speed” Fitzhugh  
Spokane River License Manager

Enclosure
Idaho State Historic Preservation Office

April 15, 2010

Suzi Pengilly
Idaho State Historic Preservation Office
210 Main Street
Boise, ID 83702

RE: Federal Energy Regulatory Commission’s Spokane River Project, FERC Project No. 2545; License Article 416 Spokane River Developments Recreation Plan, and License Article 417 Post Falls Development Recreation Plan

Dear Ms. Pengilly:

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Sincerely,

Elvin “Speed” Fitzhugh
Spokane River License Manager

Enclosure
April 15, 2010

Kent Wellner
US Forest Service
3815 Schreiber Way
Coeur d’Alene, ID 83815

RE: Federal Energy Regulatory Commission’s Spokane River Project, FERC Project No. 2545; License Article 416 Spokane River Developments Recreation Plan, and License Article 417 Post Falls Development Recreation Plan

Dear Mr. Wellner:

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Sincerely,

[Signature]

Elvin “Speed” Fitzhugh
Spokane River License Manager

Enclosure
April 15, 2010

Dave Fair
Post Falls Parks and Recreation
408 N. Spokane St.
Post Falls, ID 83854

RE: Federal Energy Regulatory Commission’s Spokane River Project, FERC Project No. 2545; License Article 416 Spokane River Developments Recreation Plan, and License Article 417 Post Falls Development Recreation Plan

Dear Mr. Fair:

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Sincerely,

Elvin “Speed” Fitzhugh
Spokane River License Manager

Enclosure
April 15, 2010

Mark Miller
U.S. Fish and Wildlife Service
11103 E. Montgomery Drive, Suite 2
Spokane, WA 99206

RE: Federal Energy Regulatory Commission’s Spokane River Project, FERC Project No. 2545; License Article 416 Spokane River Developments Recreation Plan, and License Article 417 Post Falls Development Recreation Plan

Dear Mr. Miller:

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Sincerely,

[Signature]

Elvin “Speed” Fitzhugh
Spokane River License Manager

Enclosure